# RECOMMENDATIONS AND OBSERVATIONS

Presentation to the Allen County Board of Commissioners and Mayor Henry By the City-County Facilities Working Group September 30, 2009

- June 23, 2009 City announced proposal to relocate Police Department, Neighborhood Code and its operation now housed in City-County Building to 200 East Berry Street (Renaissance Square).
- June 23, 2009 Resolution introduced into City Council.
- June 29, 2009 Letter from Commissioners to Mayor Henry proposing that existing Sheriff Department operations now located at the Kidder Building be located at 200 East Berry under a lease arrangement with the City and that many City functions remain in the City-County Building under a lease arrangement with the County.

- July 14, 2009 Allen County Commissioners present their "Renaissance Square Proposal", including proposing joint-ownership in the two buildings, with equity exchange in buildings once the City purchases the 200 East Berry facility, and County financial participation in the renovation of 200 East Berry.
- August 4, 2009 Mayor Henry responds to the Commissioners' proposal suggesting a Memorandum of Understanding be entered into outlining many of the components of County's July 14<sup>th</sup> proposal, but suggests terms similar to dual lease arrangements rather than joint ownership.

- August 10, 2009 The Commissioners respond to the Mayor's letter of August 4<sup>th</sup> offering a modified Memorandum of Understanding that proposes joint ownership and suggests some changes to the occupancy and funding parameters.
- August 25, 2009 The Fort Wayne City Council passes Resolution No. R-47-09 approving the Sale and Purchase Agreement for the property at 200 East Berry Street on a 6-3 vote.

- August 26, 2009 Mayor Henry signs the Purchase Agreement for 200 East Berry Street.
- August 27, 2009 The suggested Working Group of Pat Roller, Mark Royse and John Stafford provide a Letter of Understanding to Mayor Henry and the Board of Commissioners outlining their understanding of the expectations of the Working Group.
- To date, no Memorandum of Understanding as been executed.

# WORKING GROUP LETTER OF UNDERSTANDING

- What was the "charge" to the Working Group:
  - Because both the City of Fort Wayne and Allen County have important facility decisions that must be finalized in the near future, a deadline of September 30<sup>th</sup> for the group to report out its recommendations was established.
  - Because this issue had been previously under consideration, the Working Group would, to the greatest extent possible, rely on past space studies for information and would not be presenting a detailed architectural/engineering and final financial analysis.

### WORKING GROUP LETTER OF UNDERSTANDING

- What was the "charge" to the Working Group:
  - Our recommendations were limited to consideration of occupancy of the City-County Building and the 200 East Berry Street facility. The acquisition of other buildings and the option of doing nothing were not scenarios that we considered.

### WORKING GROUP LETTER OF UNDERSTANDING

- What was the "charge" to the Working Group:
  - There were no pre-established limitations regarding what functions, departments and operations of City and County government could be considered for location in either of the two facilities in question nor were there preestablished limitations regarding the required location for any functions.

#### THE WORKING GROUP PROCESS

- Identify External Understandings
- Identify Underlying Limitations
- Place City and County operations into functional teams
- Identify a series of alternative functional configurations (these became the four scenarios)
- Review each scenario from three critical perspectives
  - Do the potential scenarios make sense from a citizens perspective?
  - Do the potential scenarios make sense from an internal management perspective for the City and the County respectively?
  - Do the potential scenarios make sense from a financial perspective for each the City and the County respectively?
- Report out the results of the tri-perspective review along with some basic pros and cons for each of the potential scenarios

### EXTERNAL UNDERSTANDINGS

- Identify External Understandings
  - The Board of Commissioners do not want its proposal to slow down the City's decision-making process on the purchase of the 200 East Berry Street facility.
  - The current proposal that the Sheriff has brought before the Board of Commissioners is to spend approximately \$2,900,000 for the construction of a new facility to house the operations currently at the Kidder Building to be located at the Adams Center Road site. The Board of Commissioners do not view the Kidder Building as a viable long-term home for the Sheriff's Department operations now housed there.
  - The City of Fort Wayne's lease for the Police Department space at the Creighton Avenue facility expires on September 30, 2009 and the City does not view this building as a viable alternative as a home for the Department.

### EXTERNAL UNDERSTANDINGS

- Identify External Understandings
  - The current lease for space in the City-County Building by the City from the County expires on December 31, 2010.
  - The City's bond issue for financing the purchase and renovation of the 200 East Berry Street facility must close by December 31, 2009.
  - That neither the City of Fort Wayne nor Allen County want their respective decision-making process regarding space issues to become intertwined with the internal decision-making process of the other unit of government to the extent that it significantly slows down or inhibits the other from acting.

### UNDERLYING LIMITATIONS

- While the Letter of Understanding noted that "there are no pre-established limitations regarding what functions, departments and operations of City and County government could be considered for location in either of the facilities in question nor are there pre-established limitations regarding the required location for any functions", the Working Group did take note of the following as it began its study:
  - Both the City and County 911 Emergency dispatch operations need to stay in the basement of the City-County building because of the significant amount of electronic connectivity previously installed and the expense to move those electronics.

### UNDERLYING LIMITATIONS

- The only Board of Health operations that will remain downtown after remodeling of the New Haven Avenue facility will be general administration, vital records, and the on-site sewage disposal permitting functions.
- The ATOS functions currently located on Wallace Street should be moved to the basement of the City-County Building where other ATOS operations are located.
- The City's Traffic Control computer operations currently located on the 3<sup>rd</sup> floor of the City-County Building should stay in its current location.

### UNDERLYING LIMITATIONS

- The Omni Room as been equipped as an emergency operations command center and the need to recreate that center in another location should be avoided if possible.
- While we initially considered the Adult Probation,
   Prosecutors Office, the Fort Wayne Parks Department
   Administrative offices, and the Allen County Purdue
   Extension Office for relocation, for reasons respective to each they were not part of the final recommendations.

### THE FUNCTIONAL TEAMS

We next attempted to place all City and County operations with potential for location in either the City-County Building or at 200 East Berry into a relatively small number of "functional teams". In formulating these "teams" we looked at functions (a) that would attract common citizen audiences, (b) that had internal City or County management relationships, and (c) combinations that would pay attention to and promote existing and potential cross-jurisdictional working relationships between City and County operations.

### THE FUNCTIONAL TEAMS

- Management Team
- Tax Team
- Public Safety Team
- Core Development Team
- Expanded Development Team
- City Utilities
- Customer Service Team
- Internal Service Team
- Public Spaces
- Independent Functions

### THE FUNCTIONAL TEAMS

		C 51						
		Square Ft. Required	County	City	7) Independent Functions			
1)	Development Team				Metro Human Relations	3,000		3,000
,	Building Department	6,000	6,000		Victims Assistance	150		150
	Land Use Planning	1,200	1,200		Hispanic Liaison	150		150
	Surveyors	4,600	4,600		Public Defender	3,800	3,800	
	Total	11,800	11,800		Board of Health Admin	15,000	15,000	
2)	Management Team				County Solid Waste	4,000	4,000	
	Commissioners Office County PIO (3)	6,600	6,600		D&M .loe	1,000 150	1,000 150	
	City PIO and Legislative Liaison	650	U	650	Atos	8.000	8.000	
	County Council Office/Conference Room	850	850	650	County Clinic	1,500	1,500	
	City Law	2.200	000	2.200	Veterans	700	700	
	Mayor/Deputy Mayor	3,050		3,050	Total		34,150	3,300
	311	450		450	7.5) Misc. Team			
	Neighborhood Advocates	1,800		1,800	Prosecutor's Office	39,000	39,000	
	City Council Resource Office	625		625	Purdue Extension	3,500	3,500	
	City Clerk	1,600		1,600	Parks & Rec	11,808		11,808
	Controllers Office	3,450		3,450	CCB Storage	22,000	11,000	11,000
	Total	21,275	7,450	13,825	Tota	ıl 76,308	53,500	22,808
2.5)	Courthouse Annex		.=		8) Expanded Development Team			
	Court house Annex Small Claims (Clerk) Courthouse Annex 4-D Program (Circuit Ct)	17,000 3,100	17,000 3,100		County Highway City Traffic Signal Control (CC Bldg)	9,600 400	9,600	400
	Total	20,100	20,100		Board of Works Administration	1,100		1,100
3)	Internal Service Team	20,100	20,100		Barrett Law	225		225
0,	City HR	4,600		4,600	Solid Waste	550		550
	County HR	1,200	1.200	.,	Traffic Engineering	3.875		3.875
	City Purchasing	3,625		3,625	Transportation Engineering	4,475		4,475
	City Property Management	375		375	Right of Way	1,575		1,575
	County Purchasing	1,200	1,200		Flood Control	950		950
	IT Admin - City (2)	375		375	Greenway Department	300		300
	IT Admin - County (3)	925	925		Public Works Conference Room	625		625
	Payroll	1,700		1,700	Transportation Administration	1,475		1,475
	City Risk Management	1,200	2.500	1,200	GIS - County	1,200	1,200	
	County Printing Internal Audit	2,500 750	2,500	750	County Plan City Community Development	5,900 11,500	5,900	11,500
	State Board of Accounts	1,000	1.000	750	NIRRC	3,000	3,000	11,500
	Total	19,450	6,825	12,625	Neighborhood Code enforcement	6,600	3,000	6.600
4)	Customer Service Team	15,400	0,020	.2,020	Tota		19,700	33,650
-,	Voters Registration	4,500	4.500		9) Tax Team	,	,	,
	Election Board	4,000	4,000		County Auditor	7,000	7,000	
	Total	8,500	8,500		County/Wayne Assessors	11,000	11,000	
5)	Public Safety Team				County Treasurer	3,000	3,000	
	Fort Wayne Police Department	80,000		80,000	County Recorder	3,900	3,900	
	Sheriff	22,000	22,000		Total	1 24,900	24,900	
	Lock up	5,000	5,000		10) Public Spaces			
	City/County Communications 911 Fire Department	6,000 11,000	3,400	2,600 11,000	City Council Chambers	3,700 1,300	1,300	3,700
	Coroner	1,500	1,500	11,000	Commissioners Court Omni Room	1,300	1,300	
	Total	125,500	31,900	93,600	Building Training Room	1,000	1,000	
6)	City Utilities	120,000	01,000	50,000	HR Training Room	950	1,000	950
- '					*			
	Customer Relations	4,200		4,200	Tota	ıl 8,700	4,050	4,650
	Data Control	1,500		1.500				
	Data Control	1,500		1,500				
	Financial Services	2,800		2,800	Total Square Fee	t 437,158	222,875	214,283
	Administration	2,100		2,100	Less	:		
	Engineering Support Services	2,100		2,100	Prosecutor's Office	e 39,000	39,000	
	City GIS	1.600		1.600	Purdue Extensio	n 3,500	3.500	
	Planning and Design Services	4,350		4,350	Parks and Re	-,	-,	11,808
	* *							
	Water Permits/Development Services	3,175		3,175	Square Feet to be allocate	d 382,850	180,375	202,475
	Additional Space Requirements	8,000		8,000				
	Total	29,825	-	29,825	City County Building 200 E Berry	214,496 215,011		
						429,507		

### THE SPACE AND OPERATING COST ASSUMPTIONS

- The City-County Building was considered to have 261,477 square feet of gross footage and 214,496 square feet of net space that could be allocated to various uses. The most current overall operating annual expense was \$2,062,237 (including ongoing capital expenditures of \$356,000).
- The facility at 200 East Berry was considered to have 252,175 square feet of gross footage and 215,011 square feet of net space that could be allocated to various uses. The estimated annual operating cost for the facility is \$1,468,831 (including ongoing capital expenditures of \$300,000 per year).

### THE SPACE AND OPERATING COST ASSUMPTIONS

We recognize that, beyond this conceptual allocation of space, both buildings contain multiple floors and other physical characteristics that will impact the specific allocation of uses in a much more detailed analysis than we were able to undertake. For example, portions of the basement of the City-County Building are appropriate only for storage. However, there appears to been enough excess capacity to accommodate these more detailed space allocation issues.

# CRAFTING THE ALTERNATIVE SCENARIOS

After careful consideration of (a) space availability in each building (b) our collective judgment of logical use relationships, and (c) a need to keep the process as conceptual as possible (recognizing that delving into too much detail was beyond our scope and would destroy any hope of meeting the September 30th deadline); we ultimately crafted four potential scenarios:

### THE BASELINE PROPOSAL

This is the proposal originally suggested by the City of Fort Wayne on June 23<sup>rd</sup>. The Fort Wayne Police Department and Neighborhood Code Enforcement, along with all City functions (other than 911 and the Traffic computer) currently located in the City-County Building would locate at 200 East Berry Street. All County functions currently located in the City-County Building, the Sheriff Department operations currently located at the Kidder Building and some County functions currently located in other downtown locations would locate at the City-County Building. It was important to include this as a scenario so that cost comparisons with other alternatives could be made.

### THE BASELINE PROPOSAL

ft. Count 0,000 1,000 9,825 1,000 3,250 3,825 2,625 3,300 950 3,700	80 11 29 11 33 13 12	0,000 1,000 9,825 1,000 3,250 3,250 3,825 2,625	Sheriff Lock Up Coroner Development Team Storage Building Training Room County Expanded Development County Management Team	22,000 5,000 1,500 11,800 11,000 1,000 19,700 7,450	22,000 5,000 1,500 11,800 11,000 1,000 19,700	- City
1,000 9,825 1,000 3,250 3,825 2,625 3,300 950	11 29 11 33 13 12 3	1,000 9,825 1,000 3,250 3,825 2,625 3,300	Lock Up Coroner Development Team Storage Building Training Room County Expanded Development	5,000 1,500 11,800 11,000 1,000	5,000 1,500 11,800 11,000	
9,825 1,000 3,250 3,825 2,625 3,300 950	29 11 33 13 12 3	9,825 1,000 3,250 3,825 2,625 3,300	Coroner  Development Team  Storage  Building Training Room  County Expanded Development	1,500 11,800 11,000 1,000 19,700	1,500 11,800 11,000 1,000	
1,000 3,250 3,825 2,625 3,300 950	11 33 13 12 3	1,000 3,250 3,825 2,625 3,300	Development Team Storage Building Training Room County Expanded Development	11,800 11,000 1,000 19,700	11,800 11,000 1,000	
3,250 3,825 2,625 3,300 950	33 13 12 3	3,250 3,825 2,625 3,300	Storage Building Training Room County Expanded Development	11,000 1,000 19,700	11,000 1,000	
3,825 2,625 3,300 950	13 12 3	3,825 2,625 3,300	Building Training Room County Expanded Development	1,000 19,700	1,000	
2,625 3,300 950	12 3	2,625 3,300	County Expanded Development	19,700		ļ
3,300 950	3	3,300			19.700	1
950			County Management Team	7,450		ľ
	3	050			7,450	
3,700	3	950	Internal Service Team	6,825	6,825	
		3,700	Other County	34,150	34,150	
			Tax Team	24,900	24,900	
			Customer Service Team	8,500	8,500	
			Courthouse Annex	20,100	20,100	
			Commissioners Court	1,300	1,300	
			City Traffic Signal Control	400		400
			911	6,000	3,400	2,600
			Omni Room	1,750	1,750	
; -	199,475		Total Square ft. allocated	183,375	180,375	3,000
	0% 1	100%		214,496	84%	1%
			Excess (Short)	31,121		
180,37	5 202,475					
	5 - 5 5 180,37	0%	0% 100%	Total Square ft. available Excess (Short)	Total Square ft. available 214,496 Excess (Short) 31,121	0% 100% Total Square ft. available 214,496 84% Excess (Short) 31,121

### PUBLIC SAFTEY CO-LOCATED AT 200 EAST BERRY STREET

This proposal would co-locate the public safety functions (City Police, County Sheriff. and City Fire Administration) at 200 East Berry; Those functions related to the development process would also be relocated to this facility. The Management Team, the Internal Services Team, City Utilities and the Tax-related functions would remain in the City-County Building.

### PUBLIC SAFTEY CO-LOCATED AT 200 EAST BERRY STREET

Public Safety at Berry St.				City/County Bldg.			-
-	Square ft.	County	City		Square ft.	County	City
Fort Wayne Police Department	80,000		80,000	Management Team	21,275	7,450	13,825
Sheriff	22,000	22,000		Internal Service Team	19,450	6,825	12,625
Fire Department	11,000		11,000	City Utiliites	29,825		29,825
Coroner	1,500	1,500		Other	37,450	34,150	3,300
Development Team	11,800	11,800		Tax Team	24,900	24,900	
Expanded Development Team	52,950	19,700	33,250	911 Communications	6,000	3,400	2,600
Storage	11,000		11,000	City Traffic Control	400		400
Building Training Room	1,000	1,000	-	Customer Service Team	8,500	8,500	
				HR Training	950		950
				Courthouse Annex	20,100	20,100	
				Omni Room	1,750	1,750	
				Commissioners Courtroom/Council Chambers	5,000	1,300	3,700
				Lock Up	5,000	5,000	
				CCB Storage	11,000	11,000	
Total Square ft. allocated	191,250	56,000	135,250	Total Square ft. allocated	191,600	124,375	67,225
Total Square ft. available	215,011			Total Square ft. available	214,496	65%	35%
Excess (Short)	23,761	29%	71%	Excess (Short)	22,896		
Total Space Allocated	382,850	180,375	202,475				

### PUBLIC SAFETY CO-LOCATED IN THE CITY-COUNTY BUILDING

This proposal would co-locate the public safety functions (City Police, County Sheriff, and City Fire Administration) at the City-County Building; The tax-related functions would also remain at the City-County Building. The Management Team, the Internal Service Team, Development-related functions and City Utilities would be relocated to the facility at 200 East Berry Street.

### PUBLIC SAFETY CO-LOCATED IN THE CITY-COUNTY BUILDING

Berry St.				City/County Bldg.			-
-	Square ft.	County	City		Square ft.	County	<u>City</u>
Development Team	11,800	11,800		Fort Wayne Police Department	80,000		80,000
Management Team	21,275	7,450	13,825	Sheriff	22,000	22,000	
City Utiliites	29,825		29,825	Lock-Up	5,000	5,000	-
Storage	11,000		11,000	Fire Department	11,000		11,000
Expanded Development Team	52,950	19,700	33,250	Coroner	1,500	1,500	
Internal Service Team	19,450	6,825	12,625	Storage	11,000	11,000	
Other, less D&M and Atos	37,450	34,150	3,300	Tax Team	24,900	24,900	
HR Training Room	950		950	Customer Service	8,500	8,500	
Commissions/Council Chambers	5,000	1,300	3,700	Courthouse Annex	20,100	20,100	
Building Training Room	1,000	1,000					
				City Traffic Control	400		400
				911 Communications	6,000	3,400	2,600
				Omniroom	1,750	1,750	
Total Square ft. allocated	190,700	82,225	108,475	Total Square ft. allocated	192,150	98,150	94,000
Total Square ft. available	215,011			Total Square ft. available	214,496	51%	49%
Excess (Short)	24,311	43%	57%	Excess (Short)	22,346		
Notes:							
Three P's removed from Other							
Courthouse Annex removed from Other							
Total Space Allocated	382,850	180,375	202,475				

#### PUBLIC SAFETY NOT CO-LOCATED

This alternative would move the City Police and Fire Administration to 200 East Berry and move the County Sheriff to the City-County Building; Development-related functions and the Tax-related functions would be located in the City-County Building. The Management Team, the Internal Services Team, and City Utilities would be located at 200 East Berry Street.

### PUBLIC SAFETY NOT CO-LOCATED

Berry St.				City/County Bldg.			-
-	Square ft.	County	City		Square ft.	County	<u>City</u>
Fort Wayne Police Department	80,000		80,000	Sheriff	22,000	22,000	
Fire Department	11,000		11,000	Lock Up	5,000	5,000	
City Utilities	29,825		29,825	Coroner	1,500	1,500	
Storage	11,000		11,000	Storage	11,000	11,000	
Management Team	21,275	7,450	13,825	Building Training Room	1,000	1,000	
Internal Service Team	19,450	6,825	12,625	Development Team	11,800	11,800	
Other	3,300		3,300	Expanded Development Team	52,950	19700	33,250
HR Training Room	950		950	Other	34,150	34,150	
Commissioners/Council Chambers	5,000	1,300	3,700	Tax Team	24,900	24,900	
				Customer Service Team	8,500	8,500	
				Courthouse Annex	20,100	20,100	
				City Traffic	400		400
				911 Communications	6,000	3,400	2,600
				Omni Room	1,750	1,750	
Total Square ft. allocated	181,800	15,575	166,225	Total Square ft. allocated	201,050	164,800	36,250
Total Square ft. available	215,011			Total Square ft. available	214,496	82%	18%
Excess (Short)	33,211	9%	91%	Excess (Short)	13,446		
Total Space Allocated	382,850	180,375	202,475				

### SUMMARY OF SPACE ALLOCATIONS

	Baseline <u>Proposal</u>	Public Safety at 200 East Berry	Public Safety at the City-County Bldg	Public Safety not <u>Co-Located</u>
County Share Space at Renaissance	0	61,500	73,225	15,575
City's Share of Space at Renaissance	199,47 <u>5</u>	129,750	108,32 <u>5</u>	166,22 <u>5</u>
Total Space Allocated at Renaissance	199,475	191,250	181,550	181,800
County's Share of Space at CCB	180,375	118,875	107,150	164,800
City's Share of Space at CCB	<u>3,000</u>	<u>72,725</u>	<u>94,150</u>	<u>36,250</u>
Total Space Allocated at CCB	183,375	191,600	201,300	201,050
Total Space Allocated	382,850	382,850	382,850	382,850
Excess (Surplus) at Renaissance	15,536	23,761	33,461	33,211
Excess (Surplus) at CCB	31,121	22,896	13,196	13,446
Total Space Taken by County in Both Buildings	180,375	180,375	180,375	180,375
Total Space Taken by City in Both Buildings	202,475	202,475	202,475	202,475

### OBSERVATIONS FOR THE BASELINE PROPOSAL

- From the citizen perspective:
  - Continues a separation of several portions of the "development team"
  - Accentuates the public perception that the City and the County cannot get along
- From the internal management perspective:
  - Allows the City to have ownership of its own building
  - Allows the County to divest from several satellite facilities and concentrate its operations under one roof
  - Significantly reduces the opportunities for the City-County merger of operating functions such as personnel and payroll
  - Is likely the most expedient to implement

### OBSERVATIONS FOR THE BASELINE PROPOSAL

- From the financial perspective:
  - The costs to the City would be those outlined in the presentation made to the Fort Wayne City Council.
  - Estimated cost to Allen County is approximately \$2,524,000 over a twenty-year period, assuming that several County functions are re-located into the City-County Building.

### ALTERNATIVE PROPOSALS

The last three proposals' financial numbers are based on a joint ownership relationship. The numbers will vary somewhat in a dual lease relationship.

### OBSERVATIONS FOR THE "PUBLIC SAFTEY CO-LOCATED AT 200 EAST BERRY STREET" PROPOSAL

- From the citizen perspective:
  - Both City and County public safety functions will be in one location
  - Allows for the co-location of other common functions that cross jurisdictional lines such as the development-related functions

### OBSERVATIONS FOR THE "PUBLIC SAFTEY CO-LOCATED AT 200 EAST BERRY STREET" PROPOSAL

- From the internal management perspective:
  - Provides an opportunity for enhanced cooperation among City and County public safety functions
  - Separates the development-related functions from the property tax-related functions
  - Continues the separation of the City Police and County Sheriff's operations from 911 and the existing lock-up
  - Requires City/County collaboration on either joint ownership of both buildings or negotiation of dual leases

### OBSERVATIONS FOR THE "PUBLIC SAFTEY CO-LOCATED AT 200 EAST BERRY STREET" PROPOSAL

- From the financial perspective:
  - Estimated to cost the City approximately \$1,837,000 over a twenty-year period compared with the Baseline Proposal.
  - Estimated to cost Allen County approximately \$228,000 over a twenty-year period compared to the Baseline Proposal, assuming that several County functions are re-located into the City-County Building and a joint ownership relationship.
  - \$2,065,000 <u>combined</u> cost over twenty years relative to the Baseline Proposal (approximately \$103,250 annually in today's dollars)

### OBSERVATIONS FOR THE "PUBLIC SAFETY CO-LOCATED IN THE CITY-COUNTY BUILDING" PROPOSAL

- From the citizen perspective:
  - Both City and County public safety functions will be in one location
  - Allows for the co-location of other common functions that cross jurisdictional lines such as the development-related functions

### OBSERVATIONS FOR THE "PUBLIC SAFETY CO-LOCATED IN THE CITY-COUNTY BUILDING" PROPOSAL

- From the internal management perspective:
  - Provides and opportunity for enhanced cooperation among City and County public safety functions
  - Separates the development-related functions from the property tax-related functions
  - Requires relocation of more functions than placing the Public Safety functions at 200 East Berry
  - Takes best advantage of those public safety physical features of the City-County Building such as the lock-up, the tunnel to the Courthouse, 911 operations, and the Omni Room emergency command capacity
  - Requires City/County collaboration on either joint ownership of both buildings or negotiation of dual leases

### OBSERVATIONS FOR THE "PUBLIC SAFETY CO-LOCATED IN THE CITY-COUNTY BUILDING" PROPOSAL

- From the financial perspective:
  - Estimated to cost the City approximately \$1,657,000 over a twenty-year period compared with the Baseline Proposal.
  - Estimated to save Allen County approximately \$110,000 over a twenty-year period compared to the Baseline Proposal, assuming that several County functions are re-located into the City-County Building.
  - \$1,547,000 <u>combined</u> cost over twenty years relative to the Baseline Proposal (approximately \$77,350 annually in today's dollars)

### OBSERVATIONS FOR THE "PUBLIC SAFETY NOT CO-LOCATED" PROPOSAL

#### From the citizen perspective:

- Keeps the Tax Team and the Development-related functions in the same facility
- Appears to have the least public support

#### From the internal management perspective:

- Retains the current physical separation of the City and County Public Safety operations
- Separates the development-related functions from the property tax-related functions
- Allows for the co-location of some common functions that cross jurisdictional lines such as the development-related functions
- Requires City/County collaboration on either joint ownership of both buildings or negotiation of dual leases

### OBSERVATIONS FOR THE "PUBLIC SAFETY NOT CO-LOCATED" PROPOSAL

- From the financial perspective:
  - Estimated to cost the City approximately \$3,834,000 over a twenty-year period compared with the Baseline Proposal.
  - Estimated to save Allen County approximately \$1,025,000 over a twenty-year period compared to the Baseline Proposal, assuming that several County functions are re-located into the City-County Building.
  - \$2,809,000 <u>combined</u> cost over twenty years relative to the Baseline Proposal (approximately \$140,450 annually in today's dollars)

There is some excess space (approximately 45,000 sq. ft. combined) that could (a) be leased to other entities to offset some of the annual operating expenses; (b) could be used to relocate additional local governmental operations not considered in the above proposals; or (c) be reserved for future use in by the functions that would be occupying the respective buildings.

- It appears that there is a price, although relatively modest, for co-location and we must therefore determine the difficulty to measure value of co-locating similar activities compared with this cost.
- Any co-location proposal must make financial and operational sense for both the City and the County in order for their to be a successful partnership. One cannot convince the other that a given proposal makes sense, that conclusion must come from its own analysis.

Conversely, we must recognize that in many respects the City of Fort Wayne and Allen County share a common base of citizens – 72% of Allen County residents live in Fort Wayne – and a common tax base – 66% of the assessed value of Allen County is located within the Fort Wayne corporate limits.

It is the observation of the chair that the best, and perhaps only workable, arrangement for co-location of the City-County Building and 200 East Berry Street by the City and the County is some form of joint ownership where both units must come to agreement annually on the total operating cost for both facilities to subsequently be allocated on the basis of used space.